WOODLANDS COUNTY

FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

MANAGEMENT'S RESPONSIBILITY FOR FINANCIAL REPORTING

Management is responsible for the preparation and presentation of the accompanying financial statements, including responsibility for significant accounting judgments and estimates in accordance with Canadian public sector accounting standards. This responsibility includes selecting appropriate accounting principles and methods, and making decisions affecting the measurement of transactions in which objective judgment is required.

In discharging its responsibility for the integrity and fairness of the financial statements, management designs and maintains the necessary accounting systems and related internal controls to provide reasonable assurance that transactions are authorized, assets are safeguarded, and financial records are properly maintained to provide reliable information for the preparation of the financial statements.

The elected Mayor and Council of Woodlands County are composed entirely of individuals who are neither management nor employees of the County. The Mayor and Council have the responsibility of meeting with management and the external auditors to discuss the internal controls over the financial reporting process, auditing matters, and financial reporting issues. The Mayor and Council are also responsible for the appointment of the County's external auditors.

Metrix Group LLP, an independent firm of Chartered Professional Accountants, is appointed by Council to audit the financial statements and to report directly to them. The external auditors have full and free access to and meet periodically and separately with both the Mayor and Council and management to discuss their audit findings.

Gordon Frank, Chief Administrative Officer

Victoria Chan, Director, Corporate Services

Whitecourt, Alberta April 26, 2023



INDEPENDENT AUDITORS' REPORT

To the Reeve and Council of Woodlands County

Opinion

We have audited the accompanying financial statements of Woodlands County (the County), which comprise the statement of financial position as at December 31, 2022, and the statements of operations and accumulated surplus, changes in net financial assets and cash flows for the year then ended, and a summary of significant accounting policies and other explanatory information.

In our opinion, the financial statements present fairly, in all material respects, the financial position of the County as at December 31, 2022, and the results of its operations, changes in net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditors' Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the County in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with those requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the County's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the County or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the County's financial reporting process.

(continues)



Independent Auditors' Report to the Mayor and Council of the Woodlands County (continued)

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance, but it is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control.
- Evaluate the appropriateness of accounting policies and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the County's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date or our auditors' report. However, future events or conditions may cause the County to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

METRIX GROUP LLP

Chartered Professional Accountants

Edmonton, Alberta April 26, 2023

WOODLANDS COUNTY Statement of Financial Position As at December 31, 2022

	2022	<u>2021</u>
FINANCIAL ASSETS		
Cash and cash equivalents (Note 2) Taxes and grants in place of taxes receivable (Note 3) Trade and other receivables (Note 4) Loans receivable (Note 5)	\$ 19,545,517 1,030,025 2,265,573 2,296,477	\$ 15,772,918 1,187,855 2,391,542 2,474,907
	<u>25,137,592</u>	21,827,222
LIABILITIES		
Accounts payable and accrued liabilities (Note 7) Deposit liabilities Employee benefit obligations (Note 8) Deferred revenue (Note 9) Long-term debt (Note 10)	7,975,598 274,846 357,472 668,646 	8,905,222 291,605 302,418 1,331,467 7,757,254
NET FINANCIAL AGGETO		
NET FINANCIAL ASSETS	<u>9,064,585</u>	3,239,256
NON-FINANCIAL ASSETS	,	
Tangible capital assets (Schedule 5) Inventory for consumption (Note 11) Prepaid expenses	78,397,311 1,487,338 <u>496,353</u>	84,349,624 796,148 492,560
	80,381,002	85,638,332
ACCUMULATED SURPLUS (Schedule 1, Note 14)	\$ <u>89,445,587</u>	\$ <u>88,877,588</u>

CONTINGENCIES AND COMMITMENTS (Note 16)

APPROVED ON BEHALF OF COUNCIL:

WOODLANDS COUNTY Statement of Operations and Accumulated Surplus For The Year Ended December 31, 2022

REVENUES Net municipal property taxes (Schedule 2) Other Government transfers for operating (Schedule 3) Investment income User fees and sale of goods and services Penalties and costs on taxes Rentals	2022 (Budget) (Note 20) \$ 20,670,645 1,071,210 2,717,724 168,100 332,723 144,840 141,495	2022 (Actual) \$ 21,035,936 1,531,414 706,794 614,967 368,123 355,875 190,126	2021 (Actual) \$ 19,995,715 2,425,574 2,671,673 185,032 421,589 271,067 176,683
	25,246,737	24,803,235	26,147,333
EXPENSES Transportation Administration Utilities and waste management Recreation and culture Protective services Agriculture services Planning and development Legislative Community services	13,776,953 7,153,921 1,365,275 1,085,739 1,075,086 696,330 841,072 612,961 320,455	13,386,531 6,255,671 1,679,700 1,195,034 1,166,094 767,824 673,978 613,873 355,850	13,868,529 6,365,088 1,826,606 988,302 1,187,179 602,465 557,882 583,051 264,452
ANNUAL SURPLUS (DEFICIT) BEFORE OTHER INCOME	(1,681,055)	(1,291,320)	(96,221)
OTHER INCOME Government transfers for capital (Schedule 3) Gain (Loss) on disposal of tangible capital assets	682,500 	1,727,575 131,744 1,859,319	2,410,258 (131,876) 2,278,382
ANNUAL SURPLUS (DEFICIT)	(998,555)	567,999	2,182,161
ACCUMULATED SURPLUS, BEGINNING OF YEAR	88,877,588	88,877,588	86,695,427
ACCUMULATED SURPLUS, END OF YEAR (SCHEDULE 1, NOTE 14)	\$ <u>87,879,033</u>	\$ <u>89,445,587</u>	\$ <u>88,877,588</u>

WOODLANDS COUNTY Statement of Change in Net Financial Assets For The Year Ended December 31, 2022

		2022 (Budget) (Note 20)		<u>2022</u> (Actual)		<u>2021</u> (Actual)
ANNUAL SURPLUS (DEFICIT)	\$_	(998,555)	\$_	567,999	\$_	2,182,161
Acquisition of tangible capital assets Proceeds on disposal of tangible capital assets Amortization of tangible capital assets Loss (gain) on disposal of tangible capital assets	<u>-</u>	(2,427,361) - 7,263,734 - 4,836,373	-	(1,266,273) 240,669 7,109,661 (131,744) 5,952,313	-	(2,564,433) 284,714 7,189,405 131,876 5,041,562
Net change in inventory for consumption Net change in prepaid expenses	-	- - -	-	(691,190) (3,793) (694,983)	-	506,673 15,453 522,126
INCREASE (DECREASE) IN NET FINANCIAL ASSETS		3,837,818		5,825,329		7,745,849
NET FINANCIAL ASSETS, BEGINNING OF YEAR	_	3,239,256	_	3,239,256	_	(4,506,593)
NET FINANCIAL ASSET, END OF YEAR	\$_	7,077,074	\$_	9,064,585	\$_	3,239,256

WOODLANDS COUNTY Statement of Cash Flows For The Year Ended December 31, 2022

		<u>2022</u>		<u>2021</u>
OPERATING ACTIVITIES Annual surplus Non-cash items included in annual surplus Loss (gain) on disposal of tangible capital assets	\$	567,999 (131,744)	•	2,182,161
Amortization of tangible capital assets Change in non-cash working capital balances:		7,109,661 157,830		7,189,405
Taxes and grants in place of taxes receivable Trade and other receivables Deposit liabilities Prepaid expenses		125,969 (16,759) (3,793)		305,973 761,889 81,490 15,453
Inventory for consumption Accounts payable and accrued liabilities Loans receivable		(691,190) (929,624) 178,430		506,673 3,977,658 155,338
Employee benefit obligations Deferred revenue	_	55,054 (662,821)	_	8,970 (1,183,115)
CAPITAL ACTIVITIES Purchase of tangible capital assets Proceeds on disposal of tangible capital assets	-	5,759,012 (1,266,273) 240,669	_	14,133,771 (2,564,433) 284,714
Proceeds on disposal of tangible capital assets	-	(1,025,604)	_	(2,279,719)
FINANCING ACTIVITIES Long-term debt repayments	_	<u>(960,809</u>)	_	(1,037,230)
INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		3,772,599		10,816,822
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR	_	15,772,918	_	4,956,096
CASH AND CASH EQUIVALENTS, END OF YEAR	\$_	19,545,517	\$_	15,772,918

WOODLANDS COUNTY

Schedule of Changes in Accumulated Surplus For The Year Ended December 31, 2022

	-		Equity in Tangible	CCCC	600
	Officestricted	Resilicied	Capital Assets	<u> </u>	707
BALANCE, BEGINNING OF YEAR	\$ (3,226,138)	\$ 13,600,528	\$ (3,226,138) \$ 13,600,528 \$ 78,503,198 \$ 88,877,588 \$ 86,695,427	\$ 88,877,588	\$ 86,695,427
Annual surplus	567,999	ı	1	567,999	2,182,161
Purchase of tangible capital assets	(1,266,273)	ı	1,266,273	ı	
Annual amortization expense	7,109,661	I	(7,109,661)	•	
Disposal of tangible capital assets	108,925	ı	(108,925)	•	
Restricted funds designated for current year use	(1,049,163)	1,049,163	1	1	•
Long-term debt repaid	(960,809)	ı	608'096	•	
Debt recoverable payments	134,854		(134,854)		
BALANCE, END OF YEAR	\$ 1,419,056	\$ 14,649,691	\$ <u>1,419,056</u> \$ <u>14,649,691</u> \$ <u>73,376,840</u> \$<u>89,445,587</u> \$ <u>88,877,588</u>	\$ 89,445,587	\$ 88,877,588

	<u>2022</u> (Budget) (Note 20)	<u>2022</u> (Actual)	<u>2021</u> (Actual)
TAXATION Commercial and industrial taxes Linear property taxes Residential and farmland property Government grants in place of property taxes Property tax incentive	\$ 11,455,030	\$ 11,156,591	\$ 10,613,636
	11,072,442	11,432,713	11,158,039
	4,073,072	4,136,231	4,137,855
	11,000	14,010	12,000
	(208,038)	(210,879)	(170,732)
	26,403,506	26,528,666	25,750,798
REQUISITIONS Alberta School Foundation Fund Seniors Foundation Designated Industrial Property	(5,178,538)	(4,938,400)	(5,178,499)
	(472,194)	(472,200)	(469,114)
	(82,129)	(82,130)	(107,470)
	(5,732,861)	(5,492,730)	(5,755,083)
NET MUNICIPAL TAXES	\$ <u>20,670,645</u>	\$ <u>21,035,936</u>	\$ <u>19,995,715</u>

	<u>2022</u> (Budget) (Note 20)	<u>2022</u> (Actual)	<u>2021</u> (Actual)
TRANSFERS FOR OPERATING Provincial government Local government Federal government	\$ 2,667,724 50,000 	\$ 645,994 50,000 10,800 706,794	\$ 2,652,773 - 18,900 - 2,671,673
TRANSFERS FOR CAPITAL Provincial government	682,500	1,727,575	2,410,258
TOTAL GOVERNMENT TRANSFERS	\$ <u>3,400,224</u>	\$ <u>2,434,369</u>	\$ <u>5,081,931</u>

WOODLANDS COUNTY Schedule of Segmented Disclosure For The Year Ended December 31, 2022

<u>Adn</u>	Net municipal property taxes \$ 2 Government transfers operating Other User fees and sales of goods Penalties and costs on taxes Investment income Rentals		Amortization Salaries, wages and benefits Contracted and general services Transfers to local governments Materials goods guarding	materials, goods, supplies and utilities Transfers to other organizations Provision for allowances Interest on long-term debt Bank charges	I	ANNUAL SURPLUS BEFORE OTHER INCOME	OTHER INCOME Government transfers for capital Gain (loss) on disposal of tangible capital assets ANNIAL SURPLUS (DEFICIT)	
Administration	\$ 21,035,936 129,139 759,567 18,130 355,875 602,166	22,902,632	104,590 1,391,776 1,188,928 2,850,000	92,092 15,000 488,816 90,192 34,277	6,255,671	16,646,961	941,005	
Legislative	847	847	420,662 177,343	13,568 2,300	613,873	(613,026)		(013,020)
Agriculture <u>Services</u>	\$ 178,073 5,818 - 5,818 - 4,910	188,801	46,247 291,580 318,098	51,119 60,780 -	767,824	(579,023)	- (579 023)	
Community <u>Services</u>	\$ 206,983	207,733	31,933 79,513 81,600	148,243	355,850	(148,117)		1011
Planning and <u>Development</u>	12,408	38,932	1,778 424,225 215,308	32,667	673,978	(635,046)	(635 046)	(023,040)
Protective <u>Services</u>	\$ 61,600 22,093 9,940	93,633	224,761 380,847 372,616	170,621 17,249 -	1,166,094	(1,072,461)		(1,0/2,401)
Recreation and Culture	\$ 88,899 23,145 5,411	117,455	90,955 286,585 150,311 192,529	44,209 430,445 -	1,195,034	(1,077,579)		\$ (5,110,11)
Transportation	\$ 42,100 706,602 22,462 183,397	954,561	6,277,115 2,820,653 1,951,839	2,271,283	13,386,531	(12,431,970)	786,570 131,744 \$(11 513 656)	000,010,110
Utilities and Waste <u>Management</u>	6,752 279,088 12,801	298,641	364,215 560,066 277,747 191,246	213,470 - 857 72,099	1,679,700	(1,381,059)	* (1 381 059)	
2022	\$ 21,035,936 706,794 1,531,414 368,123 355,875 614,967 190,126	24,803,235	7,109,661 6,608,327 4,731,703 3,315,375	2,903,590 674,017 489,673 227,932 34,277	26,094,555	(1,291,320)	131,744	566,100
2021	\$ 19,995,715 2,671,673 2,425,574 421,589 271,067 185,032 176,683	26,147,333	7,189,408 6,081,415 5,071,225 3,646,272	2,942,871 633,956 391,147 254,630 32,630	26,243,554	(96,221)	2,410,258 (131,876)	

WOODLANDS COUNTY Schedule of Tangible Capital Assets For The Year Ended December 31, 2022

2021	\$293,499,574	2,564,433 (931,481)	295,132,526	204,108,388	7,189,405 (514,891)	210,782,902	' 	\$ 84,349,624	\$ 327,339
2022	\$295,132,526	1,266,273 (506,731)	295,892,068	210,782,902	7,109,661 (397,806)	217,494,757	\$ 78,397,311	- 	\$ 157,605
Vehicles	\$ 6,388,009	67,249 (78,163) 114,052	6,491,147	3,382,595	357,499 (42,674) 51,957	3,749,377	\$ 2,741,770	\$ 3,005,414	\$ 67,250
Machinery and <u>Equipment</u>	\$ 8,101,504	13,650 (428,568) (114,05 <u>2</u>)	7,572,534	4,581,777	246,349 (355,132) (51,957)	4,421,037	\$ 3,151,497	\$ 3,519,727	-
Engineered Structures	\$260,069,856	1,167,311	261,237,167	197,961,933	6,067,996	204,029,929	\$ 57,207,238	\$ 62,107,923	\$ 23,522
Buildings	\$ 13,022,187	18,063	13,040,250	3,394,672	279,725	3,674,397	\$ 9,365,853	\$ 9,627,515	\$ 66,833
Land <u>Improvements</u>	\$ 4,638,500		4,638,500	1,461,925	158,092	1,620,017	\$ 3,018,483		
<u>Land</u>	\$ 2,912,470		2,912,470	1			\$ 2,912,470	\$ <u>2,912,470</u> \$ <u>3,176,575</u>	Н
	COST: Balance, Beginning of Year	Additions Disposals Transfers	Balance, End of Year	ACCUMULATED AMORTIZATION: Balance, Beginning of Year	Amortization Disposals Transfers	Balance, End of Year	2022 NET BOOK VALUE	2021 NET BOOK VALUE	*Construction in progress is comprised of

1. SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Woodlands County (the "County") are the representations of management prepared in accordance with Canadian public sector accounting standards. Significant aspects of the accounting policies adopted by the County are as follows:

(a) Reporting entity

The financial statements reflect the assets, liabilities, revenues, and expenses, changes in net financial position and cash flows of the reporting entity. This entity is comprised of County operations plus all of the organizations that are owned or controlled by the County and are, therefore, accountable to Council for the administration of their financial affairs and resources.

The schedule of taxes levied also includes requisitions for education, health, social and other external organizations that are not part of the government reporting entity.

The statements exclude trust assets that are administered by the County for the benefit of external parties. Interdepartmental and organizational transactions and balances are eliminated.

(b) Basis of accounting

The financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the legal obligation to pay.

Revenues are accounted for in the period in which the transactions or events occurred that gave rise to the revenues and are reliably measured and reasonably estimated. Funds from external parties and earnings thereon restricted by agreement or legislation are accounted for as deferred revenue until used for the purpose specified.

Expenses are recognized in the period the goods or services are acquired and a liability is incurred or transfers are due.

(c) Cash and cash equivalents

Cash and cash equivalents include items that are readily convertible to known amounts of cash, are subject to an insignificant risk of change in value, and have a maturity of three months or less at acquisition.

(d) Investments

Investments are recorded at amortized cost. When there has been a loss in value that is other than a temporary decline, the investment is written down to recognize the loss.

(e) Government transfers

Government transfers are the transfer of assets from senior levels of government that are not the result of an exchange transaction, are not expected to be repaid in the future, or the result of a direct financial return.

Government transfers are recognized in the financial statements as revenue in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be determined.

1. SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

(f) Use of estimates

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenditure during the period. Where uncertainty exists, the financial statements have been prepared within reasonable limits of materiality. Actual results could differ from those estimates.

Accounts receivable are stated after evaluation as to their collectibility and an appropriate allowance for doubtful accounts is provided where considered necessary. The amounts recorded for valuation of tangible capital assets and the useful lives and related amortization of tangible capital assets and inventory valuation are areas where management makes significant estimates and assumptions in determining the amounts to be recorded in the financial statements.

(g) Tax revenue

Property tax revenue is based on assessments determined in accordance with the *Municipal Government Act*. Tax rates are established annually. Taxation revenues are recorded at the time tax billings are issued. Assessments are subject to appeal.

Construction and borrowing costs associated with local improvement projects are recovered through annual special property assessments during the period of the related borrowing. These levies are collectible from property owners for work performed by the County. Under the accrual basis of accounting, revenues to be received from local improvement assessments are recognized in full in the period the local improvement project costs are incurred and the passing of the related imposition by-law.

(h) Pension expenses

Contributions for current and past service pension benefits are recorded as expenses in the year in which they become due.

(i) Loans receivable

Loans receivable are recorded at cost. Interest revenue is recognized as revenue in the year it is earned.

(j) Requisition over-levy and under-levy

Over-levies and under-levies arise from the difference between the actual property tax levy made to cover each requisition and the actual amount requisitioned.

If the actual levy exceeds the requisition, the over-levy is accrued as a liability and property tax revenue is reduced. Where the actual levy is less than the requisition amount, the under-levy is accrued as a receivable and as property tax revenue.

Requisition tax rates in the subsequent year are adjusted for any over-levies or under-levies of the prior year.

1. SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

(k) Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the normal course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the change in net financial assets for the year.

Tangible Capital Assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to the acquisition, construction, development or betterment of the asset. Contributed assets are capitalized and are recorded at their estimated fair value upon acquisition and are also recorded as revenue. Construction in progress represents assets which are not available for productive use and therefore are not subject to amortization. The cost, less residual value, of tangible capital assets is amortized on a straight-line basis over the estimated useful life as follows:

	<u>Years</u>
Land improvements	15 - 40
Buildings	25 - 50
Engineered structures	
Roadway system	0 - 50
Water and wastewater system	30 - 75
Machinery and equipment	5 - 20
Vehicles	10 - 25

No amortization is charged in the year of acquisition and a full year amortization is charged in the year of disposal.

Historical artifacts owned by the County are not recorded in tangible capital assets, but are disclosed.

Inventory

Inventory held for consumption is valued at the lower of cost or replacement cost, with cost determined by the average cost method.

(I) Future Accounting Standard Pronouncements

The following summarizes upcoming changes to *Public Sector Accounting Standards*. The County will continue to assess the impact and prepare for the adoption of these standards.

i) Financial Statement Presentation

PS 1201, Financial Statement Presentation, requires a new statement of re-measurement gains and losses separate from the statement of operations. Included in this new statement are the unrealized gains and losses arising form the re-measurement of financial instruments and items denominated in foreign currencies, as well as the government's proportionate share of other comprehensive income that arises when a government includes the results of government business enterprises and partnerships. This standard is applicable for fiscal years beginning on or after April 1, 2022.

1. SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

(I) Future Accounting Standard Pronouncements (cont'd)

ii) Foreign Currency Translation

PS 2601, Foreign Currency Translation, requires that monetary assets and liabilities denominated in a foreign currency be adjusted to reflect the exchange rates in effect at the financial statement dates. Unrealized gains and losses are to be presented in the new statement of re-measurement gains and losses. This standard must be adopted in conjunction with PS 2601 and PS 3450 and is applicable for fiscal years beginning on or after April 1, 2022.

iii) Portfolio Investments

PS 3041, Portfolio Investments, has removed the distinction between temporary and portfolio investments and amended to to conform to PS 3405. This standard must be adopted in conjunction with PS 1201, PS 2601, and PS 3450 and is applicable for fiscal years beginning on or after April 1, 2022.

iv) Financial Instruments

PS 3450, Financial Instruments, established recognition, measurement and disclosure requirements for derivative and non-derivative financial instruments. The standard requires fair value measurement of derivative and equity instruments; all other financial instruments can be measured at cost/amortized cost or fair value at the election of the government. Unrealized gains and losses are presented in a new statement of re-measurement gains and losses. There is the requirement to disclose the nature and extent of risks arising from financial instruments and clarification is given for the de-recognition of financial liabilities. This standard is applicable for fiscal years beginning on or after April 1, 2022.

v) Asset Retirement Obligations

PS 3280, Asset Retirement Obligations, establishes standards on how to account and report for legal obligations associated with the retirement of certain tangible capital assets including solid waste landfill sites. As a result, PS 3270, Solid Waste Landfill Closure and Post-Closure Liability has been withdrawn but will remain in effect until the adoption of PS 3280. This standard is applicable for fiscal years beginning on or after April 1, 2022.

vi) Public Private Partnerships

PS 3160, Public Private Partnerships, establishes standards on how to account for public private partnership arrangements (recognition of infrastructure assets and the corresponding liability to the private partnership) along with the disclosure and presentation requirements. This standard is applicable to fiscal years beginning on or after April 1, 2023.

vii) Revenue

PS 3400, Revenue, establishes standards on how to account for and report revenue differentiating between revenue arising from transactions that include performance obligations and transactions that do not. This standard is applicable to fiscal years beginning on or after April 1, 2023.

viii) Purchased Intangible Assets

PSG-8, Purchased Intangible Assets, provides guidance regarding the recognition, measurement, and disclosure of purchased intangible assets in relation to the conceptual framework for financial reporting. This guideline is applicable to fiscal years beginning on or after April 1, 2023.

2.	CASH AND CASH EQUIVALENTS		
		<u>2022</u>	<u>2021</u>
	Cash Cash equivalents	\$ 18,480,006 	\$ 14,734,581
		\$ <u>19,545,517</u>	\$ <u>15,772,918</u>
	Cash equivalents are short-term deposits with original maturities interest at 4.90% (2021 - 0.80% - 0.90%).	of three months	or less, bearing
3.	TAXES AND GRANTS IN PLACE OF TAXES RECEIVABLES		
		<u>2022</u>	<u>2021</u>
	Current taxes and grants in place of taxes Arrears taxes	\$ 1,306,692 <u>1,146,883</u>	\$ 2,123,075 1,153,388
		2,453,575	3,276,463
	Less: Allowance for doubtful accounts	<u>(1,423,550</u>)	(2,088,608)
		\$ <u>1,030,025</u>	\$ <u>1,187,855</u>
4.	TRADE AND OTHER RECEIVABLES		
••		<u>2022</u>	<u>2021</u>
	Trade accounts receivable Receivables from other governments Goods and Services Tax recoverable	\$ 1,306,520 939,255 68,426	\$ 1,320,563 958,155 161,452
		2,314,201	2,440,170
	Less: Allowance for doubtful accounts	(48,628)	(48,628)
		\$ <u>2,265,573</u>	\$ <u>2,391,542</u>

5. LOANS RECEIVABLE

		<u>2022</u>		<u>2021</u>
Lac Ste. Anne Foundation Airport Subdivision Connections Whitecourt Woodlands Winter Recreation Park Society Friends of Whitecourt Society	\$ _	1,801,164 299,896 160,000 35,417	\$	1,937,931 334,059 180,000 22,917
	\$_	2,296,477	\$_	2,474,907

The loan receivable from Lac Ste. Anne Foundation includes accrued interest of \$25,190 (2021 - \$27,102).

The County passed Bylaw 2016/06 on July 4, 2006 authorizing Council to lend \$3,250,000 to the Lac Ste. Anne Foundation for the purpose of assisting the Foundation to undertake and complete the construction of the Seniors' Lodge in Onoway, Alberta. The loan was advanced during 2007 and is repayable in 50 semi-annual installments of \$113,333; including interest of 4.89% per annum, commencing March 15, 2008. The loan was financed by an equivalent borrowing from the Alberta Capital Finance Authority (Note 10).

The County passed motion C-15-648-15 on October 20, 2015 authorizing Council to lend \$280,000 to the Whitecourt Woodlands Winter Recreation Park Society for the purpose of assisting this community group. The loan is non-interest bearing and repayable in 14 annual installments of \$20,000 commencing November 1, 2016.

The promissory note from the Friend's of Whitecourt Society is non-interest bearing and repayable in 12 quarterly payments of \$2,083 commencing July 1, 2021. A second promissory note was issued in 2022. The note is non-interest bearing and repayable in 12 quarterly payments of \$2,083 commencing February 2, 2022.

6. LINE OF CREDIT

The County has a revolving demand credit facility of \$10,000,000. The demand loan bears interest at the bank's prime rate minus 0.25% per annum, and was not drawn on at December 31, 2022 (2021 - \$NIL) and is unsecured.

2022

7. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES

		<u> 2022</u>		<u> 202 I</u>
Payables to other governments Trade payables Salaries and wages payable Requisition over levies	\$	6,353,992 1,090,724 303,795 227,087	\$	6,244,427 2,402,119 258,676
	\$_	7,975,598	\$_	8,905,222

2024

8. EMPLOYEE BENEFITS OBLIGATION

	<u>2022</u>	<u>2021</u>
Vacation Sick leave Overtime	\$ 282,442 46,409 28,621	\$ 283,324 - 19,094
	\$ 357,472	\$ 302,418

Employee benefits obligation is comprised of the vacation, sick leave, and overtime that employees are deferring to future years. Employees have either earned the benefits (and are vested) or are entitled to these benefits within the next budgetary year.

The County does not provide post-employment benefits to employees.

9. DEFERRED REVENUE

Deferred revenue is comprised of the following amounts, which have been received from various third parties and are restricted to the eligible operating and capital projects as approved in the funding agreements for a specified purpose. These amounts are recognized as revenue in the period in which the related expenditures are incurred.

		<u>2021</u>		<u>Additions</u>		Revenue <u>Recognized</u>		<u>2022</u>
Other Municipal Sustainability Initiative Municipal Stimulus Program Family Community Support	\$	403,120 484,615 257,730	\$	37,094 845,390 -	\$	(31,429) (1,070,144) (257,730)	\$	408,785 259,861 -
Services Canada Community Building Fund	_	114,925 71,077	_	<u>-</u> 284,888	_	(114,925) (355,965)	_	
	\$_	1,331,467	\$_	1,167,372	\$_	(1,830,193)	\$_	668,646

10.	LONG-TERM DEBT				<u>2022</u>		<u>2021</u>
	Airport expansion Province of Alberta						
	Interest rate 2.27%, retired in current year			\$	-	\$	125,478
	Water and sewer extension Province of Alberta						
	Interest rate 2.35%, due June 2031				913,904		1,009,969
	Interest rate 3.84%, due September 2030				886,746		979,747
	Interest rate 2.15%, due September 2031				593,360		652,510
	County administration and workshop expansion Province of Alberta	ons					
	Interest rate 2.35%, due June 2031				1,218,539		1,346,625
	Interest rate 2.15%, due September 2031				1,407,922		1,548,272
	Interest rate 2.27%, due September 2022				-		183,824
	Lac Ste. Anne Foundation Province of Alberta						
	Interest rate 4.89%, due September 2032			_	1,775,974		1,910,829
				\$_	6,796,445	\$_	7,757,254
	The current portion of the long-term debt amounts	to \$	671,438 (202	21 -	\$960,839).		
	Principal and interest repayments:		Principal		Interest		Total
			<u>Principal</u>		<u>Interest</u>		<u>Total</u>
	2023 2024	\$	671,438 692,028	\$	209,060 188,469	\$	880,498 880,497
	2025		713,335		167,163		880,498
	2026 2027		735,385 758,209		145,112 122,289		880,497 880,498
	Thereafter	_	3,226,050	_	258,181	_	3,484,231
		\$_	6,796,445	\$_	1,090,274	\$_	7,886,719

Debenture debt is issued on the credit and security of the County at large.

Interest on long-term debt paid amounted to \$227,932 (2021 - \$254,632)

The County's total cash payments for interest is \$234,237 (2021 - \$261,350).

11.	INVENTORY FOR CONSUMPTION					
			<u>2022</u>	<u>2021</u>		
	Gravel Material and supplies	\$ _	1,100,037 387,301	\$ 392,562 403,586		
		\$_	1,487,338	\$ 796,148		

12. DEBT LIMITS

Section 276(2) of the *Municipal Government Act* requires that debt and debt limits, as defined by *Alberta Regulation 255/2000*, for the County be disclosed as follows:

	<u>2022</u>	<u>2021</u>
Total debt limit Total debt	\$ 37,204,853 (6,796,445)	\$ 39,221,000 (7,757,254)
Amount of debt limit unused	\$ <u>30,408,408</u>	\$ <u>31,463,746</u>
Service on debt limit Service on debt	\$ 6,200,809 (880,498)	
Amount of service on debt limit unused	\$ <u>5,320,311</u>	\$ <u>5,341,757</u>

The debt limit is calculated at 1.5 times revenue of the County (as defined in *Alberta Regulation 255/2000*) and the debt service limit is calculated at 0.25 times such revenue. Incurring debt beyond these limits requires approval by the Minister of Municipal Affairs. These thresholds are guidelines used by Alberta Municipal Affairs to identify municipalities which could be at financial risk if further debt is acquired. The calculation taken alone does not represent the financial stability of the County. Rather, the financial statements must be interpreted as a whole.

13. EQUITY IN TANGIBLE CAPITAL ASSETS

	<u>2022</u>	<u>2021</u>
Net book value of tangible capital assets Long-term debt Debt recoverable	\$ 78,397,311 (6,796,445) 	\$ 84,349,624 (7,757,254) 1,910,828
	\$ <u>73,376,840</u>	\$ <u>78,503,198</u>

15.

14. ACCUMULATED SURPLUS

Accumulated surplus consists of restricted and unrestricted amounts and equity in tangible capital assets as follows:

		<u>2022</u>	<u>2021</u>
Unrestricted surplus (deficit)	\$	<u>1,419,056</u>	\$ <u>(3,226,138</u>)
Restricted surplus			
Infrastructure services		5,106,268	4,762,801
General operating		2,903,016	1,798,714
Working capital		2,747,333	2,747,333
Fire protection		1,441,482	1,332,336
Property tax stabilization		633,622	633,622
Sewer		504,182	477,242
General capital		402,136	989,901
Family and community support services		344,845	344,845
Recreation boards, parks and facilities		249,375	241,755
Planning/land use		207,922	205,719
Economic/agricultural		<u> 109,510</u>	66,260
	_1	<u>4,649,691</u>	13,600,528
Equity in tangible capital assets	_7	3,376,840	78,503,198
	\$ <u>8</u>	9,445,587	\$ <u>88,877,588</u>
TRUST FUNDS			
The County administers the following trust funds:			
, ,		<u>2022</u>	<u>2021</u>
Golden triangle	\$	134,146	
Proceeds from tax forfeitures held in trust		36,423	19,315
Huestis demo forest trust		24,736	24,263
Fort Assiniboine fire club social trust		7,118	4,588

Trust funds administered by the County have not been included in the Statement of Financial Position nor have their operations have been included in the Statement of Operations.

202,423 \$___

171,388

16. CONTINGENCIES AND COMMITMENTS

- a) The County is committed to sharing the capital and operating costs of the Whitecourt Regional Waste Management Authority (the "Authority") with the Town of Whitecourt (the "Town"). The Authority is responsible for the management of a regional landfill site serving the County and the Town. Capital and operating costs for the Authority are shared by the County and the Town on a pro-rated per capita basis, calculated on the current population of the Town and the County. The County's share of the Authority's capital and operating costs for the year ended December 31, 2022 was \$191,246 (2021 \$364,184) which was 31.47% (2021 31.78%) of the total operating deficit of the Authority.
- b) Costs for the provision of certain services provided by The County and the Town of Whitecourt (the "Town") are shared between both municipalities. Historically, these costs were pro-rated on a per capita basis under an established cost sharing agreement. In 2019, the cost sharing agreement was terminated. No new agreement has been established. The provision of certain services continues to be offered by both municipalities. The County remains in negotiations with the Town for a new cost sharing agreement.

The County has accrued a liability based on its best estimate of prior year costs. The County's cost sharing payments to the Town for the year ended December 31, 2022 was \$2,552,706 (2021 - \$3,129,753).

- c) The County is a member of the Alberta Municipal Insurance Exchange ("MUNIX"). Under the terms of the membership, the County could become liable for its proportionate share of any claim losses in excess of the funds held by MUNIX. Any liability incurred would be accounted for as a current transaction in the year the losses are determined.
- d) In the normal conduct of operations, various legal claims are pending against the County in connection with road maintenance and construction and other matters. The County carries liability insurance, subject to certain deductibles and policy limits, against such claims. Administration believes that the County has recognized adequate provisions for probable and reasonably estimable liabilities associated with these claims, and that their ultimate resolutions will not materially exceed insurance coverage nor have a material adverse effect on the financial position of the County or its financial activities.

17. LOCAL AUTHORITIES PENSION PLAN

Employees of the County participate in the *Local Authorities Pension Plan* ("LAPP"), which is one of the plans covered by the *Alberta Public Sector Pension Plans Act*. The LAPP is financed by employer and employee contributions and by investment earnings of the LAPP Fund. Contributions for current service are recorded as expenditures in the year in which they become due.

The County is required to make current service contributions to the Plan of 8.45% (2021 - 9.39%) of pensionable earnings up to the Canada Pension Plan year's maximum pensionable earnings and 12.80% (2021 - 13.84%) for the excess. Employees of the County are required to make current service contributions of 7.45% (2021 - 8.39%) of pensionable earnings up to the year's maximum pensionable earnings and 11.80% (2021 - 12.84%) on pensionable earnings above this amount.

Total current service contributions made by the County to the LAPP in 2022 were \$341,556 (2021 - \$371,042). Total current service contributions made by the employees of the County to the LAPP in 2022 were \$305,579 (2021 - \$349,303).

At December 31, 2021, the LAPP disclosed an actuarial surplus of \$11.92 billion (2020 - \$4.96 billion).

18. SEGMENTED INFORMATION

Segmented information has been identified based upon lines of service provided by the County. County services are provided by departments and their activities are reported by functional area in the body of the financial statements. Certain lines of service that have been separately disclosed in the segmented information, along with the services they provide, are as follows:

(a) Transportation

Transportation provides and maintains a safe and reliable road network for the travelling public. Transportation is responsible for winter and summer road maintenance as well as bridge maintenance. The County's road construction program operates through the summer months.

(b) Administration

Administration is responsible for the administration of the County as a whole. Administration includes assessment services, financial services, records management and general administration.

(c) Recreation and culture

Recreation and culture provides recreational and cultural services, activities that promote the health and well-being of its citizens, and activities related to parks and cemetery maintenance and operation.

(d) Protective services

Protective services comprises of enhanced policing, enforcement services, fire, disaster and emergency management. The purpose of enhanced policing is to provide additional manpower targeted towards specific enforcement initiatives. Enforcement services provides enforcement in the areas of Provincial Acts and Municipal Bylaws. Fire is responsible to provide fire suppression services, fire prevention programs, training and education related to prevention, and detection or extinguishments of fires. The mandate of emergency management is to help maintain safe communities and manage risk.

(e) Utilities and waste management

The County is responsible for environmental programs such as the engineering and operation of water and wastewater systems and waste management. This includes water conservation, efficiency, and protection and promoting green construction, energy and technology, identifying natural areas for preservation, restoration and rehabilitation, and promoting awareness regarding environmental protection, conservancy, recycling and other initiatives.

(f) Planning and development

Planning and development manages current and long-term planning, and subdivision development permits.

(g) Agriculture services

Agriculture services develops and promotes agricultural policies that will control vegetation growth on County land, control pests that have a detrimental effect on the agricultural industry and work towards preservation of the County's agricultural environment. The department also provides information on agricultural concerns.

(h) Legislative

County Council makes decisions regarding service delivery and service levels on behalf of the County in order to balance the needs and wants of County residents in a financially responsible manner.

(CONT'D)

18. SEGMENTED INFORMATION (CONT'D)

Certain allocation methodologies are employed in the preparation of segmented financial information. Net municipal taxes are unallocated to segments and are presented under General Revenue. Sales and user charges have been allocated to the segment based upon the segment that generated the revenue. Government transfers have been allocated to the segment based upon the purpose for which the transfer was made.

19. FINANCIAL INSTRUMENTS

The County's financial instruments include cash and cash equivalents, taxes and grants in place of taxes, trade and other accounts receivable, investments, accounts payable and accrued liabilities, and long-term debt. It is management's opinion that the County is not exposed to significant liquidity, market, interest or currency risk arising from these financial instruments.

Credit Risk

The County is subject to credit risk with respect to taxes and grants in lieu of taxes receivables and trade and other receivables. Credit risk arises from the possibility that taxpayers and entities to which the County provides services may experience financial difficulty and be unable to fulfil their obligations.

The County's exposure to credit risk is concentrated in the following taxpayers:

	<u>2022</u>	<u>2021</u>
Taxpayer 1	33 %	20 %
Taxpayer 2	28 %	5 %
Taxpayer 3	9 %	59 %
Taxpayer 4	7 %	2 %
Taxpayer 5	6 %	2 %

Unless otherwise noted, the carrying values of the financial instruments approximates fair values.

20. BUDGET

The budget presented in these financial statements are based on the budget approved by Council on December 22, 2021. Amortization was included in the budget but was removed for the calculation on the taxation requirement.

21. APPROVAL OF FINANCIAL STATEMENTS

These financial statements were approved by Council and management on April 26, 2023.

22. COMPARATIVE FIGURES

Certain comparative figures have been reclassified to conform to the current year's presentation.

23. SALARY AND BENEFITS DISCLOSURE

Disclosure of salaries and benefits for elected municipal officials and the chief administrative officer as required by *Alberta Regulation 313/2000* is as follows:

		Salary ⁽¹⁾	<u>B</u>	enefits ⁽²⁾		Total <u>2022</u>		Total <u>2021</u>
John Burrows, Mayor	\$	67,290	\$	11,544	\$	78,834	\$	80,890
Alan Deane, Whitecourt Central		60,652		10,762		71,414		13,769
Bruce Prestidge, Blue Ridge		57,892		11,964		69,856		61,511
David Kusch, Anselmo		56,340		11,858		68,198		59,858
Peter Kuelken, Goose Lake/Freeman River		55,477		10,411		65,888		12,130
Jeremy Wilhelm, Whitecourt East		53,407		6,266		59,673		12,319
Devin Williams, Fort Assiniboine/Timeu		48,750		10,015		58,765		11,036
Ron Govenlock, Whitecourt Central		-		-		-		41,429
Jim Rennie, Whitecourt East		-		-		-		46,014
Dale McQueen, Goose Lake/Freeman River		-		-		-		47,198
Dale Kluin, Fort Assiniboine/Timeu	_	_	_	_	_	<u>-</u>	_	42,788
	\$_	<u>399,808</u>	\$_	72,820	\$_	<u>472,628</u>	\$_	<u>428,942</u>
Designated officer	\$_	<u>105,920</u>	\$_	21,388	\$_	<u>127,308</u>	\$_	<u>120,659</u>
Chief Administrative Officer:	\$_	229,300	\$_	43,612	\$_	<u>272,912</u>	\$_	<u>292,517</u>

^{(1) -} Salary includes regular base pay, bonuses, lump sum payments, honoraria, and any other direct cash remuneration.

^{(2) -} Benefits include the employer's share of all employee benefits and contributions or payments including pension, health care, dental coverage, vision coverage, group life insurance, accidental disability and dismemberment insurance, long-term and short-term disability plans, professional membership dues, and tuition.