WOODLANDS COUNTY

FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2019



INDEPENDENT AUDITORS' REPORT

To the Mayor and Council of Woodlands County

Opinion

We have audited the accompanying financial statements of Woodlands County (the County), which comprise the statement of financial position as at December 31, 2019, and the statements of operations and accumulated surplus, changes in net debt and cash flows for the year then ended, and a summary of significant accounting policies and other explanatory information.

In our opinion, the financial statements present fairly, in all material respects, the financial position of the County as at December 31, 2019, and the results of its operations, changes in net debt and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditors' Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the County in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with those requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Other Matter

The financial statements of the County for the year ended December 31, 2018, were audited by another auditor who expressed an unmodified opinion on those financial statements on April 16, 2019.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the County's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the County or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the County's financial reporting process.

(continues)



Independent Auditors' Report to the Mayor and Council of the Woodlands County (continued)

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance, but it is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due
 to fraud or error, design and perform audit procedures responsive to those risks, and obtain
 audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of
 not detecting a material misstatement resulting from fraud is higher than for one resulting from
 error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the
 override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of expressing an
 opinion on the effectiveness of the County's internal control.
- Evaluate the appropriateness of accounting policies and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the County's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date or our auditors' report. However, future events or conditions may cause the County to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

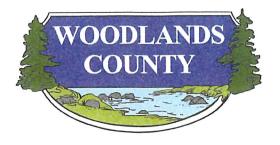
We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

METRIX GROUP LLP
Chartered Professional Accountants

Edmonton, Alberta June 2, 2020 Municipal Office

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Regional Municipal Office

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Website: www.woodlands.ab.ca

MANAGEMENT'S RESPONSIBILITY FOR FINANCIAL REPORTING

Management is responsible for the preparation and presentation of the accompanying financial statements, including responsibility for significant accounting judgements and estimates in accordance with Canadian public sector accounting standards. This responsibility includes selecting appropriate accounting principles and methods, and making decisions affecting the measurement of transactions in which objective judgement is required.

In discharging its responsibility for the integrity and fairness of the financial statements, management designs and maintains the necessary accounting systems and related internal controls to provide reasonable assurance that transactions are authorized, assets are safeguarded, and financial records are properly maintained to provide reliable information for the preparation of the financial statements.

The elected Mayor and Council of Woodlands County are composed entirely of individuals who are neither management nor employees of the County. The Mayor and Council have the responsibility of meeting with management and the external auditors to discuss the internal controls over the financial reporting process, auditing matters, and financial reporting issues. The Mayor and Council are also responsible for the appointment of the County's external auditors.

Metrix Group LLP, an independent firm of Chartered Professional Accountants, is appointed by Council to audit the financial statements and to report directly to them. The external auditors have full and free access to and meet periodically and separately with both the Mayor and Council and management to discuss their audit findings.

Gordon Frank, Chief Administrative Officer

Alicia Bourbeau, Director, Corporate Services

Whitecourt, Alberta June 2, 2020

FINANCIAL ASSETS	<u>2019</u>	<u>2018</u>
Cash and cash equivalents Taxes and grants in place of taxes receivable (Note 2) Trade and other receivables (Note 3) Loans receivable (Note 4) Investments (Note 5)	\$ 1,948,094 1,228,046 3,248,211 2,412,250 70 8,836,671	\$ 3,910,806 2,154,679 2,550,733 5,019,678 13,635,896
LIABILITIES		
Bank indebtedness (<i>Note 6</i>) Accounts payable and accrued liabilities (<i>Note 7</i>) Deposit liabilities Employee benefit obligations (<i>Note 8</i>) Deferred revenue (<i>Note 9</i>) Long-term debt (<i>Note 10</i>)	3,636,325 756,046 254,769 1,986,876 9,805,084 	942,211 254,731 85,112 10,789,835 15,011,789
NON-FINANCIAL ASSETS		
Tangible capital assets (Schedule 5) Inventory for consumption (Note 11) Prepaid expenses	94,276,120 1,335,765 443,197	1,157,374 <u>355,526</u>
ACCUMULATED SURPLUS (Schedule 1, Note 14)	<u>96,055,082</u> \$ <u>88,452,653</u>	<u>96,743,711</u> \$ <u>95,367,818</u>
CONTINGENCIES AND COMMITMENTS (Note 16)		

APPROVED ON BEHALF OF COUNCIL:

SUBSEQUENT EVENT (Note 23)

WOODLANDS COUNTY Statement of Operations and Accumulated Surplus For The Year Ended December 31, 2019

	<u>2019</u> (Budget) (Note 20)	<u>2019</u> (Actual)	<u>2018</u> (Actual)
REVENUES Net municipal property taxes (Schedule 2) User fees and sale of goods and services Penalties and costs on taxes Government transfers for operating (Schedule 3) Other Investment income Rentals Development levies	\$ 18,816,840 694,227 142,000 3,068,302 223,686 172,000 142,466 430 23,259,951	\$ 18,754,268 1,129,350 1,023,713 855,498 428,541 274,650 164,399 8,680 22,639,099	\$ 18,468,643 1,708,751 566,764 716,661 290,233 330,290 118,050 15,505
EXPENSES Transportation Administration Protective services Recreation and culture Utilities and waste management Planning and development Agriculture services Legislative Community services	16,161,552 4,678,125 1,695,291 1,733,977 1,994,835 1,051,677 781,519 741,458 266,280	12,851,444 11,029,313 2,867,177 2,608,179 1,966,768 863,928 626,383 596,611 417,096	14,837,293 3,853,953 2,062,893 2,470,116 1,838,441 956,261 641,234 701,809 394,727
ANNUAL SURPLUS (DEFICIT) BEFORE OTHER INCOME	(5,844,763)	<u>(11,187,800</u>)	(5,541,830)
OTHER INCOME Contributed tangible capital assets Government transfers for capital (Schedule 3) Gain (Loss) on disposal of tangible capital assets	1,110,222 	4,307,005 - (34,370)	2,580,404 4,213
	1,110,222	4,272,635	2,584,617
ANNUAL SURPLUS (DEFICIT)	(4,734,541)	(6,915,165)	(2,957,213)
ACCUMULATED SURPLUS, BEGINNING OF YEAR	95,367,818	95,367,818	98,325,031
ACCUMULATED SURPLUS, END OF YEAR (SCHEDULE 1, NOTE 14)	\$ <u>90,633,277</u>	\$ <u>88,452,653</u>	\$ <u>95,367,818</u>

WOODLANDS COUNTY Statement of Change in Net Debt For The Year Ended December 31, 2019

	2019 (Budget) (Note 20)	<u>2019</u> (Actual)	<u>2018</u> (Actual)
ANNUAL SURPLUS (DEFICIT)	\$ <u>(4,734,541</u>)	\$ <u>(6,915,165</u>)	\$ <u>(2,957,213)</u>
Acquisition of tangible capital assets Contributed tangible capital assets Proceeds on disposal of tangible capital assets Amortization of tangible capital assets Loss (gain) on disposal of tangible capital assets	2,427,361 - - 7,263,734	(1,889,234) (4,307,005) 87,150 7,029,410 34,370	(2,331,300) - 37,600 7,444,877 (4,213)
Net change in inventory for consumption Net change in prepaid expenses	9,691,095	954,691 (178,391) (87,671) (266,062)	5,146,964 360,296 17,172 377,468
(INCREASE) DECREASE IN NET DEBT	4,956,554	(6,226,536)	2,567,219
NET DEBT, BEGINNING OF YEAR	(1,375,893)	(1,375,893)	(3,943,112)
NET DEBT, END OF YEAR	\$ <u>3,580,661</u>	\$ <u>(7,602,429)</u>	\$ <u>(1,375,893</u>)

	<u>2019</u>	<u>2018</u>
OPERATING ACTIVITIES Annual surplus (deficit) New role items included in appual surplus (deficit):	\$ (6,915,165)	\$ (2,957,213)
Non-cash items included in annual surplus (deficit): Loss (gain) on disposal of tangible capital assets Amortization of tangible capital assets Tangible capital assets received as contributions	34,370 7,029,410 (4,307,005)	(4,213) 7,444,877 -
Change in non-cash working capital balances: Taxes and grants in place of taxes receivable Trade and other receivables Deposit liabilities Prepaid expenses Inventory for consumption Accounts payable and accrued liabilities Loans receivable Employee benefit obligations Deferred revenue	2,682,760 (1,093,532) (186,165) (87,671) (178,391) 1,331,258 138,483 38 1,901,764	(3,041,456) (1,204,420) - 17,172 360,296 81,644 167,317 183,580 68,865
CAPITAL ACTIVITIES Purchase of tangible capital assets Proceeds on disposal of tangible capital assets	350,154 (1,889,234) 87,150	1,116,449 (2,073,019) 37,600
INVESTING ACTIVITIES Proceeds from investments	(1,802,084) 5,019,608	(2,035,419) 442,510
FINANCING ACTIVITIES Long-term debt repayments Proceeds from bank indebtedness Repayment of bank indebtedness	(984,751) - <u>(634,833</u>)	634,833
	3,400,024	55,164
INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	1,948,094	(863,806)
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR		863,806
CASH AND CASH EQUIVALENTS, END OF YEAR	\$ <u>1,948,094</u>	\$ <u> </u>

WOODLANDS COUNTY

Schedule of Changes in Accumulated Surplus For The Year Ended December 31, 2019

	Unrestricted	Restricted	Equity in Tangible <u>Capital Assets</u>	2019	<u>2018</u>
BALANCE, BEGINNING OF YEAR	\$ (3,845,378)	\$ 12,493,833	\$ (3,845,378) \$ 12,493,833 \$ 86,719,363 \$ 95,367,818 \$ 98,325,031	\$ 95,367,818	\$ 98,325,031
Annual surplus (deficit)	(6,915,165)	1	1	(6,915,165)	(2,957,213)
Purchase of tangible capital assets	(1,889,234)	ı	1,889,234	t	ı
Contributed tangible capital assets	(4,307,005)	1	4,307,005	1	ı
Annual amortization expense	7,029,410	1	(7,029,410)	•	ı
Disposal of tangible capital assets	121,520	ı	(121,520)	•	1
Restricted funds designated for current year use	72,145	(72,145)	•	•	ı
Long-term debt repaid	(984,751)	ı	984,751	•	1
Debt recoverable payments	116,630		(116,630)		•
BALANCE, END OF YEAR	\$ <u>(10,601,828</u>)	\$ 12,421,688	\$\(\begin{array}{c c c c c c c c c c c c c c c c c c c	\$ 88,452,653	\$ 95,367,818

WOODLANDS COUNTY Schedule of Property Taxes Levied For The Year Ended December 31, 2019

	<u>2019</u> (Budget) (Note 20)	<u>2019</u> (Actual)	<u>2018</u> (Actual)
TAXATION Commercial and industrial taxes Linear property taxes Residential and farmland property Government grants in place of property taxes	\$ 7,441,299	\$ 11,062,279	\$ 10,864,268
	13,709,933	10,024,049	9,947,822
	3,717,958	3,684,338	3,645,574
	11,990	11,992	11,709
	24,881,180	24,782,658	24,469,373
REQUISITIONS Alberta School Foundation Fund Seniors Foundation Designated Industrial Property	(5,444,045)	(5,408,095)	(5,444,045)
	(497,088)	(497,088)	(504,970)
	(123,207)	(123,207)	(51,715)
	(6,064,340)	(6,028,390)	(6,000,730)
NET MUNICIPAL TAXES	\$ <u>18,816,840</u>	\$ <u>18,754,268</u>	\$ <u>18,468,643</u>

WOODLANDS COUNTY Schedule of Government Transfers For The Year Ended December 31, 2019

	<u>2019</u> (Budget) (Note 20)	<u>2019</u> (Actual)	<u>2018</u> (Actual)
TRANSFERS FOR OPERATING Provincial government Local government	\$ 3,008,437 59,865 3,068,302	\$ 805,498 50,000 855,498	\$ 666,636 50,025 716,661
TRANSFERS FOR CAPITAL Provincial government	1,110,222		2,580,404
TOTAL GOVERNMENT TRANSFERS	\$ 4,178, <u>524</u>	\$ <u>855,498</u>	\$ <u>3,297,065</u>

WOODLANDS COUNTY Schedule of Segmented Disclosure For The Year Ended December 31, 2019

<u>2018</u>	\$ 18,468,643 1,708,751 566,764 716,661 305,738 118,050 330,290	22,214,897	882,973 7,444,877 6,788,074 5,864,020 2,899,814	2,714,463 801,996 334,838 25,672	27,756,727	(5,541,830)	2,580,404	4,213 \$ (2,957,213)
2019	\$ 18,754,268 \$ 1,129,350 1,129,3713 855,498 437,221 164,399 274,650	22,639,099	7,271,382 7,029,410 6,940,848 3,981,186 4,027,702	3,435,458 787,906 309,053 43,954	33,826,899	(11,187,800)	4,307,005	(34,370) \$ <u>(6,915,165)</u>
Utilities and Waste <u>Management</u>	\$ 455,208 - 17,046	472,254	348,676 504,798 416,755 447,284	156,759	1,966,769	(1,494,515)	1 1	\$ (1,494,515)
Transportation	\$ 305,687 289,670 156,226	751,583	6,200,393 2,835,185 1,455,104	2,257,365	12,851,444	(12,099,861)	4,307,005	(34,370) \$ (7,827,226)
Recreation and Culture	\$ 22,511 83,297	105,808	- 113,424 434,343 187,078 1,253,754	46,645 572,935 -	2,608,179	(2,502,371)	į t	\$ (2,502,371)
Protective <u>Services</u>	\$ 147,515 - 15,136 - 15,136	162,651	201,319 721,749 380,067 876,147	672,634	2,867,176	(2,704,525)	1 1	\$ (2,704,525)
Planning and Development	31,354 31,354 8,680	40,034	- 1,778 527,511 151,349 139,335	43,955	863,928	(823,894)	1 1	\$ (823,894)
Community <u>Services</u>	236,746	236,746	3,338 50,219 189,138	49,706 124,695	417,096	(180,350)	1 1	\$ (180,350)
Agriculture <u>Services</u>	\$ 6,210 230,649 6,836	243,695	- 47,039 291,793 150,167	82,384 55,000	626,383	(382,688)	1 1	\$ (382,688)
Legislative	ь	•	- 414,220 169,200	8,175 5,016	596,611	(596,611)	1 1	\$ (596,611)
Administration	\$ 18,754,268 160,865 1,023,713 428,541 1,337 257,604	20,626,328	7,271,382 116,781 1,207,911 1,021,247 1,122,044	117,835 15,000 113,159 43,954	11,029,313	9,597,015	ı ı	\$ 9,597,015
REVENUE	Net municipal property taxes User fees and sales of goods Penalties and costs on taxes Government transfers operating Other revenues Rentals Investment income		EXPENSES Provision for allowances Provision for allowances Amortization Salaries, wages and benefits Contracted and general services Transfers to local governments	Materials, goods, supplies and utilities Transfers to other organizations Interest on long-term debt Bank charges		ANNUAL SURPLUS BEFORE OTHER INCOME	OTHER INCOME Contributed tangible capital assets Government transfers for capital	Gain (loss) on disposal of tangible capital assets ANNUAL SURPLUS (DEFICIT)

WOODLANDS COUNTY Schedule of Tangible Capital Assets For The Year Ended December 31, 2019

<u>2018</u>	\$283,216,820	2,331,300	285,394,883	182,839,046	7,444,877 (119,851)	190,164,072	9	\$ 95,230,811
(NI	\$283,2	2,3	285,3	182,8	7,7	190	\$	\$ 95.
<u>2019</u>	\$285,394,883	1,889,234 4,307,005 (346,677)	291,244,445	190,164,072	7,029,410 (225,157)	196,968,325	\$ 94,276,120	\$
Vehicles	\$ 6,167,768	244,954 - (308,334) (114,051)	5,990,337	2,545,742	313,612 (225,157) (34,215)	2,599,982	\$ 3,390,355	\$ 3,622,026
Machinery and <u>Equipment</u>	\$ 8,299,266	1,060,638 - (38,343) 114,051	9,435,612	4,245,773	360,073 - 34,21 <u>5</u>	4,640,061	\$ 4,795,551	\$ 4,053,493
Engineered <u>Structures</u>	\$252,837,535	545,360 4,307,005	257,689,900	179,938,927	5,969,034	185,907,961	\$ 71,781,939	\$ 72,898,608
Buildings	\$ 12,894,241	32,586	12,926,827	2,567,698	280,256	2,847,954	\$ 10,078,873	\$ 10,326,543
Land <u>Improvements</u>	\$ 2,979,603	5,696	2,985,299	865,932	106,435	972,367	\$ 2,012,932	\$ 2,113,671
Land	\$ 2,216,470	1 1 1 1	2,216,470	•	1 1 1		\$ 2,216,470 \$ 2,012	\$ 2,216,470
	COST: Balance, Beginning of Year	Additions Contributed assets Disposals Transfers	Balance, End of Year	ACCUMULATED AMORTIZATION: Balance, Beginning of Year	Amortization Disposals Transfers	Balance, End of Year	2019 NET BOOK VALUE	2018 NET BOOK VALUE

1. SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Woodlands County (the "County") are the representations of management prepared in accordance with Canadian public sector accounting standards. Significant aspects of the accounting policies adopted by the County are as follows:

(a) Reporting entity

The financial statements reflect the assets, liabilities, revenues, and expenses, changes in net financial position and cash flows of the reporting entity. This entity is comprised of County operations plus all of the organizations that are owned or controlled by the County and are, therefore, accountable to Council for the administration of their financial affairs and resources.

The schedule of taxes levied also includes requisitions for education, health, social and other external organizations that are not part of the government reporting entity.

The statements exclude trust assets that are administered by the County for the benefit of external parties. Interdepartmental and organizational transactions and balances are eliminated.

(b) Basis of accounting

The financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the legal obligation to pay.

Revenues are accounted for in the period in which the transactions or events occurred that gave rise to the revenues and are reliably measured and reasonably estimated. Funds from external parties and earnings thereon restricted by agreement or legislation are accounted for as deferred revenue until used for the purpose specified.

Expenses are recognized in the period the goods or services are acquired and a liability is incurred or transfers are due.

(c) Cash and cash equivalents

Cash and cash equivalents include items that are readily convertible to known amounts of cash, are subject to an insignificant risk of change in value, and have a maturity of three months or less at acquisition.

(d) Investments

Investments are recorded at amortized cost. When there has been a loss in value that is other than a temporary decline, the investment is written down to recognize the loss.

(e) Government transfers

Government transfers are the transfer of assets from senior levels of government that are not the result of an exchange transaction, are not expected to be repaid in the future, or the result of a direct financial return.

Government transfers are recognized in the financial statements as revenue in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be determined.

1. SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

(f) Use of estimates

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenditure during the period. Where uncertainty exists, the financial statements have been prepared within reasonable limits of materiality. Actual results could differ from those estimates.

Accounts receivable are stated after evaluation as to their collectibility and an appropriate allowance for doubtful accounts is provided where considered necessary. The amounts recorded for valuation of tangible capital assets and the useful lives and related amortization of tangible capital assets are areas where management makes significant estimates and assumptions in determining the amounts to be recorded in the financial statements.

(g) Tax revenue

Property tax revenue is based on assessments determined in accordance with the *Municipal Government Act*. Tax rates are established annually. Taxation revenues are recorded at the time tax billings are issued. Assessments are subject to appeal.

Construction and borrowing costs associated with local improvement projects are recovered through annual special property assessments during the period of the related borrowing. These levies are collectible from property owners for work performed by the County. Under the accrual basis of accounting, revenues to be received from local improvement assessments are recognized in full in the period the local improvement project costs are incurred and the passing of the related imposition by-law.

(h) Pension expenses

Contributions for current and past service pension benefits are recorded as expenses in the year in which they become due.

(i) Loans receivable

Loans receivable are recorded at cost. Interest revenue is recognized as revenue in the year it is earned.

(j) Requisition over-levy and under-levy

Over-levies and under-levies arise from the difference between the actual property tax levy made to cover each requisition and the actual amount requisitioned.

If the actual levy exceeds the requisition, the over-levy is accrued as a liability and property tax revenue is reduced. Where the actual levy is less than the requisition amount, the under-levy is accrued as a receivable and as property tax revenue.

Requisition tax rates in the subsequent year are adjusted for any over-levies or under-levies of the prior year.

1. SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

(k) Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the normal course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the change in net financial assets for the year.

Tangible Capital Assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to the acquisition, construction, development or betterment of the asset. Contributed assets are capitalized and are recorded at their estimated fair value upon acquisition and are also recorded as revenue. Construction in progress represents assets which are not available for productive use and therefore are not subject to amortization. The cost, less residual value, of tangible capital assets is amortized on a straight-line basis over the estimated useful life as follows:

	<u>y ears</u>
Land improvements	15 - 40
Buildings	25 - 50
Engineered structures	
Roadway system	0 - 50
Water and wastewater system	30 - 75
Machinery and equipment	5 - 20
Vehicles	10 - 25

The amortization in the year of acquisition is charged at one half the normal annual rate and no amortization is charged in the year of disposal.

Historical artifacts owned by the County are not recorded in tangible capital assets, but are disclosed.

Inventory

Inventory held for consumption is valued at the lower of cost or replacement cost, with cost determined by the average cost method.

(I) Future Accounting Standard Pronouncements

The following summarizes upcoming changes to *Public Sector Accounting Standards*. The County will continue to assess the impact and prepare for the adoption of these standards.

i) Financial Statement Presentation

PS 1201, Financial Statement Presentation, requires a new statement of re-measurement gains and losses separate from the statement of operations. Included in this new statement are the unrealized gains and losses arising form the re-measurement of financial instruments and items denominated in foreign currencies, as well as the government's proportionate share of other comprehensive income that arises when a government includes the results of government business enterprises and partnerships. This standard is applicable for fiscal years beginning on or after April 1, 2021.

1. SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

(I) Future Accounting Standard Pronouncements (cont'd)

ii) Foreign Currency Translation

PS 2601, Foreign Currency Translation, requires that monetary assets and liabilities denominated in a foreign currency be adjusted to reflect the exchange rates in effect at the financial statement dates. Unrealized gains and losses are to be presented in the new statement of re-measurement gains and losses. This standard must be adopted in conjunction with PS 2601 and PS 3450 and is applicable for fiscal years beginning on or after April 1, 2021.

iii) Portfolio Investments

PS 3041, Portfolio Investments, has removed the distinction between temporary and portfolio investments and amended to to conform to PS 3405. This standard must be adopted in conjunction with PS 1201, PS 2601, and PS 3450 and is applicable for fiscal years beginning on or after April 1, 2021.

iv) Financial Instruments

PS 3450, Financial Instruments, established recognition, measurement and disclosure requirements for derivative and non-derivative financial instruments. The standard requires fair value measurement of derivative and equity instruments; all other financial instruments can be measured at cost/amortized cost or fair value at the election of the government. Unrealized gains and losses are presented in a new statement of re-measurement gains and losses. There is the requirement to disclose the nature and extent of risks arising from financial instruments and clarification is given for the de-recognition of financial liabilities. This standard is applicable for fiscal years beginning on or after April 1, 2021.

v) Asset Retirement Obligations

PS 3280, Asset Retirement Obligations, establishes standards on how to account and report for legal obligations associated with the retirement of certain tangible capital assets including solid waste landfill sites. As a result, PS 3270, Solid Waste Landfill Closure and Post-Closure Liability has been withdrawn but will remain in effect until the adoption of PS 3280. This standard is applicable for fiscal years beginning on or after April 1, 2021.

vi) Revenue

PS 3400, Revenue, establishes standards on how to account for and report revenue differentiating between revenue arising from transactions that include performance obligations and transactions that do not. This standard is applicable to fiscal years beginning on or after April 1, 2022.

2. TAXES AND GRANTS IN PLACE OF TAXES RECEIVABLES

	<u>2019</u>	<u>2018</u>
Current taxes and grants in place of taxes Arrears taxes	\$ 4,866,622 5 4,263,317	\$ 4,337,137 444,101
	9,129,939	4,781,238
Less: Allowance for doubtful accounts	<u>(7,901,893</u>)	(870,432)
	\$ <u>1,228,046</u>	\$ <u>3,910,806</u>

3.	TRADE AND OTHER RECEIVABLES		<u>2019</u>		2018
	Trade accounts receivable Receivables from other governments Goods and Services Tax recoverable	\$ _	3,036,603 176,891 85,387	\$	1,934,907 178,607 91,835
			3,298,881		2,205,349
	Less: Allowance for doubtful accounts	_	(50,670)		(50,670)
		\$_	3,248,211	\$_	2,154,679
4.	LOANS RECEIVABLE		<u>2019</u>		<u>2018</u>
	Lac Ste. Anne Foundation Whitecourt Woodlands Winter Recreation Park Society	\$	2,192,250 220,000	\$	2,310,733 240,000
		\$_	2,412,250	\$_	2,550,733

The loan receivable from Lac Ste. Anne Foundation includes accrued interest of \$30,493 (2018 - \$32,842).

The County passed Bylaw 2016/06 on July 4, 2006 authorizing Council to lend \$3,250,000 to the Lac Ste. Anne Foundation for the purpose of assisting the Foundation to undertake and complete the construction of the Seniors' Lodge in Onoway, Alberta. The loan was advanced during 2007 and is repayable in 50 semi-annual installments of \$113,333; including interest of 4.89% per annum, commencing March 15, 2008. The loan was financed by an equivalent borrowing from the Alberta Capital Finance Authority (Note 10).

The County passed motion C-15-648-15 on October 20, 2015 authorizing Council to lend \$280,000 to the Whitecourt Woodlands Winter Recreation Park Society for the purpose of assisting this community group. The loan is non-interest bearing and repayable in 14 annual installments of \$20,000 commencing November 1, 2016.

5. INVESTMENTS

	<u>2019</u>	<u>2018</u>			
Alberta Capital Finance Authority Term deposits	\$ 70	5,019,608			
	\$ <u></u>	5 ,019,678			

Shares in the Alberta Capital Finance Authority are held at cost, which approximates their market value.

6. LINE OF CREDIT

The County has a revolving demand credit facility of \$10,000,000. The demand loan bears interest at the bank's prime rate minus 0.25% per annum, was not drawn on at December 31, 2019 (2018 - \$634,833) and is unsecured.

7.	ACCOUNTS PAYABLE AND ACCRUED LIABILITIES		<u>2019</u>		<u>2018</u>
	Trade payables Salaries and wages payable Requisition over (under) levies Holdback liabilities Payables to other governments	\$	3,424,829 168,396 35,100 8,000	\$	2,036,233 183,579 6,886 39,850 38,519
		\$_	3,636,325	\$_	2,305,067
8.	EMPLOYEE BENEFITS OBLIGATION		<u>2019</u>		2018
	Vacation Overtime	\$_	226,760 28,009	\$_	229,276 25,455
		\$_	254,769	\$_	254,731

Employee benefits obligation is comprised of the vacation and overtime that employees are deferring to future years. Employees have either earned the benefits (and are vested) or are entitled to these benefits within the next budgetary year.

The County does not provide post-employment benefits to employees.

9. DEFERRED REVENUE

Deferred revenue is comprised of the following amounts, which have been received from various third parties and are restricted to the eligible operating and capital projects as approved in the funding agreements for a specified purpose. These amounts are recognized as revenue in the period in which the related expenditures are incurred.

		2018		Additions		Revenue Recognized	2	2019
Municipal Sustainability Initiative Federal Gas Tax Fund Other Fire Suppression Mountain Pine Beetle Alberta Communities Partnership	\$	2,937 14,663 17,512 50,000	\$	1,062,904 537,205 349,700 34,130	\$	- \$ - (14,663) (17,512) (50,000)	3	062,904 537,205 352,637 34,130
	\$_	85,112	\$_	1,983,939	\$_	(82,175) \$	1,9	986 <u>,876</u>

10.	LONG-TERM DEBT		<u>2019</u>		<u>2018</u>
	Airport expansion Alberta Capital Financing Authority				
	Interest rate 2.27%, due September 2022	\$	368,093	\$	485,355
	Water and sewer extension Alberta Capital Finance Authority				
	Interest rate 2.35%, due June 2031		1,195,491		1,285,050
	Interest rate 3.84%, due September 2030		1,155,541		1,238,529
	Interest rate 2.15%, due September 2031		767,080		822,553
	County administration and workshop expansions Alberta Capital Finance Authority				
	Interest rate 2.35%, due June 2031		1,593,988		1,713,400
	Interest rate 2.15%, due September 2031		1,820,124		1,951,750
	Interest rate 1.26%, due September 2021		203,753		303,737
	Interest rate 2.27%, due September 2022		539,257		711,045
	Lac Ste. Anne Foundation Alberta Capital Finance Authority				
	Interest rate 4.89%, due September 2032	_	2,161,757	_	2,278,416
		\$_	9,805,084	\$_	10,789,835
	The current portion of the long-term debt amounts to \$1,010,600 (2018	3 - \$984,751)		

The current portion of the long-term debt amounts to \$1,010,600 (2018 - \$984,751).

Principal and interest repayments:

and interest repayments.		<u>Principal</u>		<u>Interest</u>		<u>Total</u>
2020 2021 2022 2023 2024 Thereafter	\$	1,010,600 1,037,230 960,839 671,438 692,028 5,432,949	\$	287,980 261,350 234,207 209,060 188,469 692,745	\$	1,298,580 1,298,580 1,195,046 880,498 880,497 6,125,694
	- \$_	9,805,084	\$_	1,873,811	\$_	11,678,895

Debenture debt is issued on the credit and security of the County at large.

Interest on long-term debt paid amounted to \$309,052 (2018 - \$334,839)

The County's total cash payments for interest is \$299,726 (2018 - \$224,677).

11.	INVENTORY FOR CONSUMPTION	<u>2019</u>		<u>2018</u>
	Gravel Material and supplies	\$ 1,153,333 182,432	\$ _	825,999 331,375
		\$ <u>1,335,765</u>	\$_	1,157,374

12. DEBT LIMITS

Section 276(2) of the *Municipal Government Act* requires that debt and debt limits, as defined by *Alberta Regulation 255/2000*, for the County be disclosed as follows:

	<u>2019</u>	<u>2018</u>
Total debt limit Total debt	\$ 33,958,649 (9,805,084)	\$ 33,322,346 (10,789,835)
Amount of debt limit unused	\$ 24,153,565	\$ <u>22,532,511</u>
Service on debt limit Service on debt	\$ 5,659,775 (1,298,580)	\$ 5,553,724 (1,616,551)
Amount of service on debt limit unused	\$ 4,361,195	\$ <u>3,937,173</u>

The debt limit is calculated at 1.5 times revenue of the County (as defined in *Alberta Regulation 255/2000*) and the debt service limit is calculated at 0.25 times such revenue. Incurring debt beyond these limits requires approval by the Minister of Municipal Affairs. These thresholds are guidelines used by Alberta Municipal Affairs to identify municipalities which could be at financial risk if further debt is acquired. The calculation taken alone does not represent the financial stability of the County. Rather, the financial statements must be interpreted as a whole.

13. EQUITY IN TANGIBLE CAPITAL ASSETS

	<u>2019</u>	<u>2018</u>
Net book value of tangible capital assets Long-term debt Debt recoverable	\$ 94,276,120 (9,805,084) <u>2,161,757</u>	\$ 95,230,811 (10,789,835) 2,278,387
	\$ <u>86,632,793</u>	\$ <u>86,719,363</u>

14. ACCUMULATED SURPLUS

15.

Accumulated surplus consists of restricted and unrestricted amounts and equity in tangible capital assets as follows:

	<u>2019</u>	<u>2018</u>
Unrestricted surplus (deficit)	\$ <u>(10,601,828</u>)	\$ <u>(3,845,378)</u>
Restricted surplus Infrastructure services Working capital General operating Fire protection Property tax stabilization General capital Sewer Family and community support services Recreation boards, parks and facilities Planning/land use Economic/agricultural	4,404,088 2,747,333 1,674,788 1,308,142 633,622 402,136 393,000 344,845 241,755 205,719 66,260	4,089,790 2,747,333 2,092,433 1,207,995 656,122 433,884 343,000 344,845 306,452 205,719 66,260
Equity in tangible capital assets	12,421,688 86,632,793 \$ 88,452,653	12,493,833 86,719,363 \$ 95,367,818
TRUST FUNDS		
The County administers the following trust funds:	<u>2019</u>	<u>2018</u>
Golden triangle Proceeds from tax forfeitures held in trust Huestis demo forest trust Fort Assiniboine fire club social trust	\$ 107,300 29,268 24,228 4,228	\$ 99,576 30,541 23,794 7,772
	\$ <u>165,024</u>	\$ <u>161,683</u>

Trust funds administered by the County have not been included in the Statement of Financial Position nor have their operations have been included in the Statement of Operations.

16. CONTINGENCIES AND COMMITMENTS

- a) The County is committed to sharing the capital and operating costs of the Whitecourt Regional Waste Management Authority (the "Authority") with the Town of Whitecourt (the "Town"). The Authority is responsible for the management of a regional landfill site serving the County and the Town. Capital and operating costs for the Authority are shared by the County and the Town on a pro-rated per capita basis, calculated on the current population of the Town and the County. The County's share of the Authority's capital and operating costs for the year ended December 31, 2019 was \$335,511 (2018 \$258,843) which was 31.78% (2018 31.79%) of the total operating deficit of the Authority.
- b) The County is committed to sharing the capital and operating costs for certain functions with the Town of Whitecourt (the "Town") on a pro-rated per capita basis, calculated on the current population of the Town and the County. The County's commitment under these cost-sharing arrangements varies from year to year. The County's cost sharing payments to the Town for the year ended December 31, 2019 was \$3,057,612 (2018 \$2,804,075).
- c) The County is a member of the Alberta Municipal Insurance Exchange ("MUNIX"). Under the terms of the membership, the County could become liable for its proportionate share of any claim losses in excess of the funds held by MUNIX. Any liability incurred would be accounted for as a current transaction in the year the losses are determined.
- d) In the normal conduct of operations, various legal claims are pending against the County in connection with road maintenance and construction and other matters. The County carries liability insurance, subject to certain deductibles and policy limits, against such claims. Administration believes that the County has recognized adequate provisions for probable and reasonably estimable liabilities associated with these claims, and that their ultimate resolutions will not materially exceed insurance coverage nor have a material adverse effect on the financial position of the County or its financial activities.

17. LOCAL AUTHORITIES PENSION PLAN

Employees of the County participate in the *Local Authorities Pension Plan* ("LAPP"), which is one of the plans covered by the *Alberta Public Sector Pension Plans Act*. The LAPP is financed by employer and employee contributions and by investment earnings of the LAPP Fund. Contributions for current service are recorded as expenditures in the year in which they become due.

The County is required to make current service contributions to the Plan of 9.39% (2018 - 10.39%) of pensionable earnings up to the Canada Pension Plan year's maximum pensionable earnings and 13.84% (2018 - 14.84%) for the excess. Employees of the County are required to make current service contributions of 8.39% (2018 - 9.39%) of pensionable earnings up to the year's maximum pensionable earnings and 12.84% (2018 - 13.84%) on pensionable earnings above this amount.

Total current service contributions made by the County to the LAPP in 2019 were \$435,658 (2018 - \$478,555). Total current service contributions made by the employees of the County to the LAPP in 2019 were \$402,090 (2018 - \$437,699).

At December 31, 2018, the LAPP disclosed an actuarial surplus of \$3.47 billion (2017 - \$4.84 billion).

18. SEGMENTED INFORMATION

Segmented information has been identified based upon lines of service provided by the County. County services are provided by departments and their activities are reported by functional area in the body of the financial statements. Certain lines of service that have been separately disclosed in the segmented information, along with the services they provide, are as follows:

(a) Transportation

Transportation provides and maintains a safe and reliable road network for the travelling public. Transportation is responsible for winter and summer road maintenance as well as bridge maintenance. The County's road construction program operates through the summer months.

(b) Administration

Administration is responsible for the administration of the County as a whole. Administration includes assessment services, financial services, records management and general administration.

(c) Recreation and culture

Recreation and culture provides recreational and cultural services, activities that promote the health and well-being of its citizens, and activities related to parks and cemetery maintenance and operation.

(d) Protective services

Protective services comprises of enhanced policing, enforcement services, fire, disaster and emergency management. The purpose of enhanced policing is to provide additional manpower targeted towards specific enforcement initiatives. Enforcement services provides enforcement in the areas of Provincial Acts and Municipal Bylaws. Fire is responsible to provide fire suppression services, fire prevention programs, training and education related to prevention, and detection or extinguishment of fires. The mandate of emergency management is to help maintain safe communities and manage risk.

(e) Utilities and waste management

The County is responsible for environmental programs such as the engineering and operation of water and wastewater systems and waste management. This includes water conservation, efficiency, and protection and promoting green construction, energy and technology, identifying natural areas for preservation, restoration and rehabilitation, and promoting awareness regarding environmental protection, conservancy, recycling and other initiatives.

(f) Planning and development

Planning and development manages current and long-term planning, and subdivision development permits.

(g) Agriculture services

Agriculture services develops and promotes agricultural policies that will control vegetation growth on County land, control pests that have a detrimental effect on the agricultural industry and work towards preservation of the County's agricultural environment. The department also provides information on agricultural concerns.

(h) Legislative

County Council makes decisions regarding service delivery and service levels on behalf of the County in order to balance the needs and wants of County residents in a financially responsible manner.

(CONT'D)

18. SEGMENTED INFORMATION (CONT'D)

Certain allocation methodologies are employed in the preparation of segmented financial information. Net municipal taxes are unallocated to segments and are presented under General Revenue. Sales and user charges have been allocated to the segment based upon the segment that generated the revenue. Government transfers have been allocated to the segment based upon the purpose for which the transfer was made.

19. FINANCIAL INSTRUMENTS

The County's financial instruments include cash and cash equivalents, taxes and grants in place of taxes, trade and other accounts receivable, investments, accounts payable and accrued liabilities, and long-term debt. It is management's opinion that the County is not exposed to significant liquidity, market, interest or currency risk arising from these financial instruments.

The County is subject to credit risk with respect to taxes and grants in lieu of taxes receivables and trade and other receivables. Credit risk arises from the possibility that taxpayers and entities to which the County provides services may experience financial difficulty and be unable to fulfil their obligations. The large number and diversity of taxpayers and customers minimizes the credit risk.

Unless otherwise noted, the carrying values of the financial instruments approximates fair values.

20. BUDGET

The budget presented in these financial statements are based on the budget approved by Council on April 16, 2019. Amortization was included in the budget but was removed for the calculation on the taxation requirement.

21. APPROVAL OF FINANCIAL STATEMENTS

These financial statements were approved by Council and Management.

22. COMPARATIVE FIGURES

Certain comparative figures have been reclassified to conform to the current year's presentation.

23. SUBSEQUENT EVENT

On March 17, 2020, the Government of Alberta declared a public health emergency in response to the coronavirus disease 2019 ("COVID-19") pandemic. The measures implemented by governments, businesses, and other organizations to safeguard against COVID-19 may have a significant effect on the County's financial position and future operations. At this time, the financial impact of the COVID-19 pandemic, if any, on the County cannot be reliably estimated.

24. SALARY AND BENEFITS DISCLOSURE

Disclosure of salaries and benefits for elected municipal officials and the chief administrative officer as required by *Alberta Regulation 313/2000* is as follows:

		Salary ⁽¹⁾	<u>B</u>	enefits ⁽²⁾		Total <u>2019</u>	Total <u>2018</u>
Ron Govenlock, Mayor (3)	\$	49,811	\$	5,719	\$	55,530	\$ -
Jim Rennie, Mayor (4)		3,859		667		4,526	115,425
John Burrows, Mayor (5)		9,896		1,300		11,196	-
Sylvia Bonnett, Anselmo		51,138		6,853		57,991	53,682
Jim Rennie, Whitecourt East		42,446		7,341		49,787	-
Ron Govenlock, Whitecourt Central		16,604		1,906		18,510	58,893
Dale McQueen, Goose Lake		44,605		5,529		50,134	52,790
Dale Kluin, Fort Assiniboine/Timeu		40,349		2,332		42,681	46,865
John Burrows, Whitecourt West		49,480		6,498		55,978	63,278
Bruce Prestidge, Blue Ridge	-	61,452	_	7,842	_	69,294	<u>71,234</u>
	\$_	369,640	\$_	45,987	\$_	415,627	\$ <u>462,167</u>
Designated officer	\$_	95,324	\$_	19,847	\$_	<u>115,171</u>	\$ <u>114,194</u>
Chief Administrative Officer:	\$_	194,205	\$	33,425	\$_	227,630	\$ <u>276,377</u>

^{(1) -} Salary includes regular base pay, bonuses, lump sum payments, honoraria, and any other direct cash remuneration.

- (4) Mayor from January 1, 2019 to February 5, 2019.
- (5) Mayor from October 22, 2019 to present.

^{(2) -} Benefits include the employer's share of all employee benefits and contributions or payments including pension, health care, dental coverage, vision coverage, group life insurance, accidental disability and dismemberment insurance, long-term and short-term disability plans, professional membership dues, and tuition.

⁽³⁾ Mayor from February 5, 2019 to October 22, 2019.